

contents

Preface vii

Introduction i

- one **America's First Undeserving and Deserving Poor**
Beneficiaries of the Freedmen's Bureau and Civil War Veterans'
Pensions 25
- two **White Security**
The Birth of the American Welfare State 69
- three **An Assault on White Privilege**
Civil Rights and the Great Society 107
- four **The Path Bends**
Retrenchment from Nixon Through Reagan-Bush 167
- five **Racially Charged Policy Making**
Crime and Welfare Reform in the Clinton Years 219
- six **Addressing "America's Constant Curse"**
The Politics of Civil Rights in the Clinton Years 279
- seven **Whose Welfare System Is It Anyway?**
The Three Tracks of Social Citizenship and Racial Inequality 341
- eight **"The Problem of Race"**
American Social Policy at the Dawn of a New Century 367
- Conclusion 393
Appendix 409
Index 413